

Territorial Development *Perspectives from the World Bank*

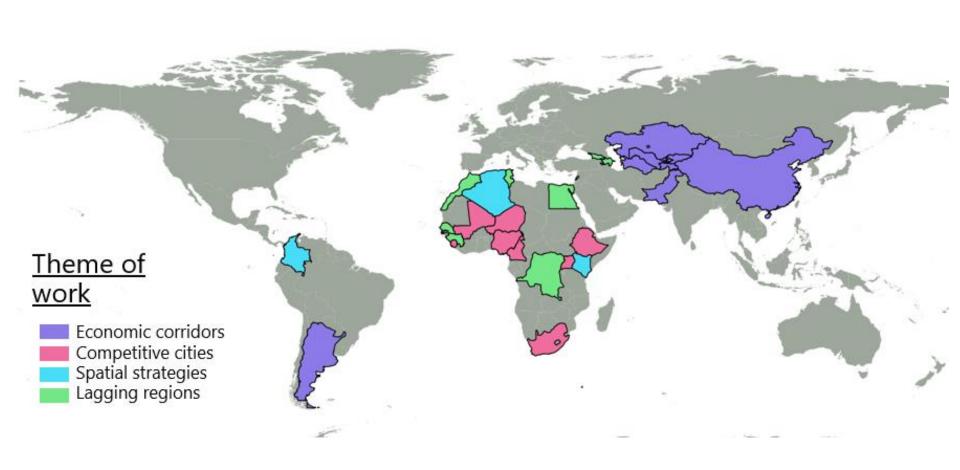
Barjor E. Mehta, Lead Urban Specialist World Bank Group















3 Kinds of Territorial Development Operations



1. Create generic capital: Concentration

2. Connect markets: Connectivity

3. Decent living standards everywhere:

Convergence

Agglomeration economies promote economic concentration, and growth

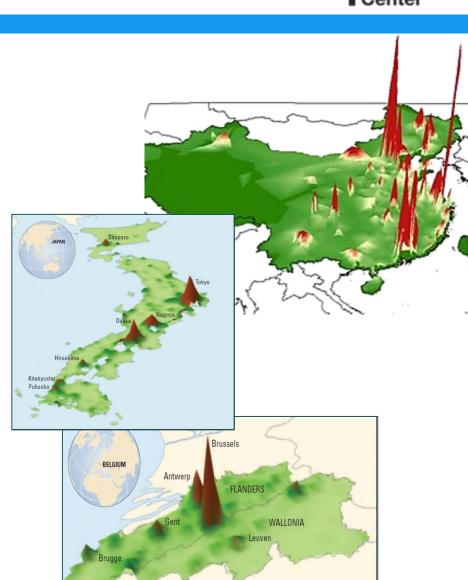


Intense economic concentration
has typically supported
development and diversification

This reflects agglomeration
economies - firms and people
benefit from proximity

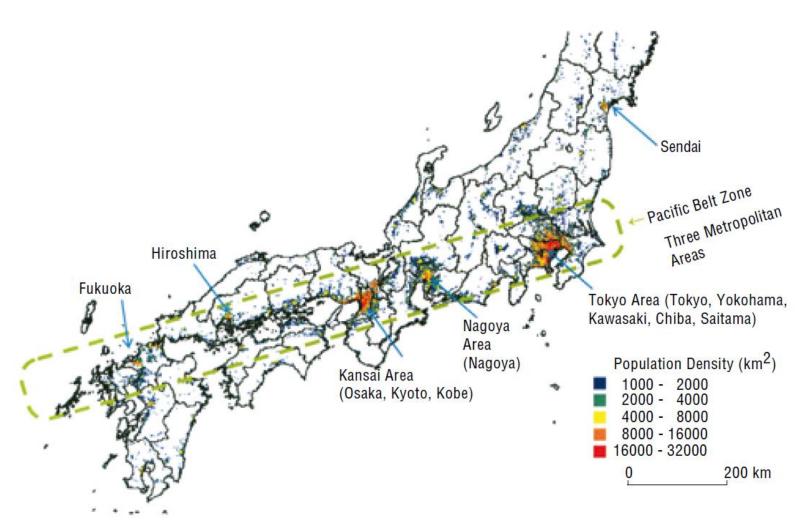
And entails path-dependency in territorial development

Manage economic concentration rather than fighting it...



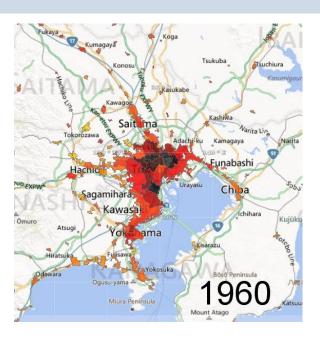
Pacific Belt Zone: Concentrated Urban Growth

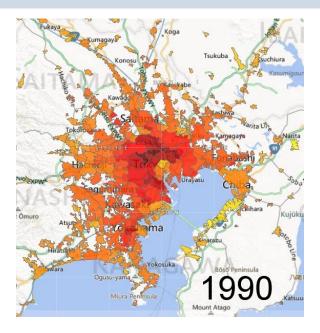


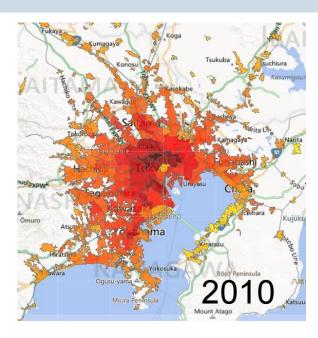


Thriving Metropolis: Urban Expansion of Tokyo







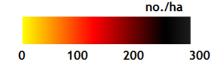


Highly concentrated
Taito Ward exceeding 320/ha
Rural areas at the periphery
Less extensive Tokyo Harbor

Largest urban area by 1970
"Fingers" of development along rail
Tokyo proper losing population to suburbs

Redensification of the Tokyo proper Greater Tokyo population reaching 30 million excluding rural areas

Source: https://perihele.wordpress.com/2014/04/18/mapping-japanese-city-spaces-greater-tokyo/







'Spatial Concentration' Versus 'Spatial Balance'



Since the 1960s, however, Japan's policy narrative has fluctuated between "harnessing agglomerations", and "balancing spatial development"

This reflects international experiences. Despite the benefits of concentration, there are often strong pressures to spread production across space.

- Competition: Sub-regions face incentives to compete rather than coordinate
- 'Squeaky wheel': Peripheral places with declining economic roles often retain their historic political voice
- Externalities: Pollution, congestion, and crime in big cities
- People everywhere deserve good living standards (discussed later)





Connect markets for scale and specialization



Through connectivity, cities overcome limited local markets

Both lagging and large cities can tap more robust markets for consumers and inputs

Trade between cities drives **specialization and scale**, for more productive firms – the competitive edge

Connectivity isn't all about roads

- Connectivity of labor is critical: Labor market reforms, supporting migration
- Connectivity of information and services: Telecoms, the internet
- Connectivity of goods: Also rail, sea, logistics, regulations

Connecting the country domestically, and to the world

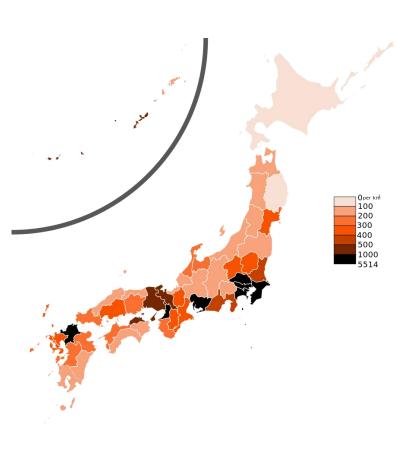




Frontloading on infrastructure investment for connectivity is important...

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Population density



High-speed Railway Network (March 2016)



...but here's the caveat.



Connectivity can deepen concentration, rather than balance regions, through specialization.

Complementary investments are often needed to develop comparative advantage of lagging locations.

Don't build a road to nowhere. Connective investments are expensive, and should also reflect market signals.



Locations less competitive for firms still need decent living standards



All people require adequate education, health, security... even lagging regions with weak economies

People-focused investments also create mobile capital that can move to take advantage of economic opportunities elsewhere

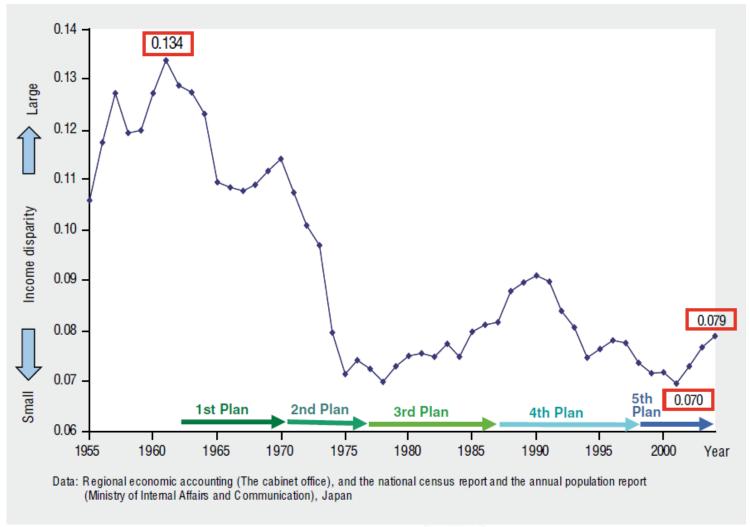
Cities lower the cost of delivering decent living standards and human capital through density





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Closing Income Disparities in Japan: The Result





Geography of Living Standards



Convergence of which living standards depends on income level, for instance:

- Low: Access to sanitation, basic health and education
- Middle: Quality of service provision; public spaces
- Upper: Higher level services and amenities
- High: Very high-amenity vibrant neighborhoods; high human capital





Messages for Territorial Planners



1. Create generic capital for an uncertain future economy

- Cities with strong institutions and broad-purpose infrastructure
- Building on existing agglomerations and comparative advantage
- Supported by dense, highly-educated, work forces

2. Connect markets nationally and internationally

- Investments in connectivity deserve a central place in industrial and social policy
- Address 'soft' connectivity constraints with the same energy as physical transport

3. Decent living standards everywhere

- Take advantage of high urbanization and local connectivity, to deliver strong public services for all, and address human capital deficiencies
- Firms will concentrate







Thank you very much.



